

1 UNITED STATES DISTRICT COURT  
2 DISTRICT OF NEVADA  
3

4 TRUSTEES OF THE OPERATING  
5 ENGINEERS PENSION TRUST; TRUSTEES  
6 OF THE OPERATING ENGINEERS HEALTH  
7 AND WELFARE FUND; TRUSTEES OF THE  
8 OPERATING ENGINEERS JOURNEYMAN  
9 AND APPRENTICE TRAINING TRUST; and  
10 TRUSTEES OF THE OPERATING  
11 ENGINEERS VACATION-HOLIDAY  
12 SAVINGS TRUST,

13 Plaintiffs,

14 vs.

15 DIVERSIFIED CONCRETE CUTTING, INC.,  
16 a Domestic Corporation; SPECIALTY  
17 CONTRACTING CO. d/b/a DIVERSIFIED  
18 DEMOLITION CO.; and KENNETH M.  
19 MERCURIO, an individual,

20 Defendant.

CASE NO: 2:17-cv-02686-APG-GWF

**ORDER GRANTING DEFAULT  
JUDGMENT AGAINST  
DIVERSIFIED CONCRETE  
CUTTING, INC. AND KENNETH M.  
MERCURIO**

(ECF No. 12)

21 The plaintiffs move for default judgment against defendants Diversified Concrete Cutting,  
22 Inc. (DCC) and Kenneth M. Mercurio (collectively hereinafter "Defendants"). Based on the record  
23 before me, good cause exists to grant the motion and enter default judgment.

24 **FINDINGS OF FACT**

25 The Plaintiffs are the Trustees of collectively bargained fringe benefit trusts. They brought  
26 this action under Section 301(a) of the Labor Management Relations Act of 1947 ("LMRA"), 29  
27 U.S.C. § 185(a), and Section 502 of the Employee Retirement Income Security Act of 1974  
28 ("ERISA"), as amended 29 U.S.C. § 1132. The Plaintiffs' complaint seeks unpaid fringe benefit  
contributions owing to the Trusts from the Defendants. The contributions are owed pursuant to a  
collective bargaining agreement between the Defendants and the International Union of Operating  
Engineers, Local 12. The claim on the motion for default judgment is based upon DCC's failure to  
pay the amount of fringe benefit contributions shown on fringe benefit contribution reports provided  
by DCC to the Trusts and an audit of DCC's records by the Plaintiffs. The Plaintiffs also seek  
liquidated damages, prejudgment interest, attorneys' fees, and costs from DCC and Mercurio based

1 on the unpaid contributions shown on the audit and monthly reports. These additional amounts are  
2 required under the collective bargaining agreement and are mandated under 29 U.S.C. § 1132(g)(2).

3 **A. DCC Failed to Pay Required Contributions.**

4 Despite DCC's obligations under its agreements, it failed to timely pay fringe benefit  
5 contributions for the months of June – November 2017. Additionally, DCC owes additional  
6 amounts to the Plaintiffs based on the audit of its payroll records. The total contributions shown in  
7 the audit are \$8,183.70.

8 **B. DCC and Mercurio Failed to Answer the Complaint, and Default was Entered by the**  
9 **Clerk.**

10 On October 19, 2017, the Plaintiffs commenced this action by filing their Complaint against  
11 defendants DCC, Mercurio, and Specialty Contracting Co. d/b/a Diversified Demolition Co.  
12 (Specialty Contracting Co. filed bankruptcy on January 11, 2018 and has been dismissed). The  
13 Plaintiffs asserted claims for breach of written collective bargaining agreements and related trust  
14 agreements, and breach of fiduciary duties. The Plaintiffs' agents personally served DCC with the  
15 summons and complaint on October 25, 2017, by service upon its registered agent. The Plaintiffs'  
16 agents personally served Mercurio with the summons and complaint on October 25, 2017. Under  
17 Federal Rule of Civil Procedure 12(a), DCC and Mercurio's responses were due no later than  
18 November 15, 2017.

19 DCC and Mercurio failed to respond to the summons and complaint within the time allotted,  
20 and on November 16, 2017, the Plaintiffs moved for entry of default against them. On November  
21 17, 2017, the Clerk of Court entered default against DCC and Mercurio.

22 The Defendants did not appear in this case, and on April 10, 2018 the Plaintiffs moved for  
23 default judgment and served DCC and Mercurio with the motion via U.S. Mail.

24 **CONCLUSIONS OF LAW**

25 The Plaintiffs are entitled to default judgment against DCC and Mercurio because the  
26 Defendants failed to abide by the terms of the collective bargaining agreements and related trust  
27 agreements. In addition to breaching the collective bargaining agreements and related trust  
28

1 agreements, the Defendants are liable to the Plaintiffs for breaching fiduciary duties to the Trusts,  
2 their participants, and beneficiaries.

3  
4 **A. DCC BREACHED THE COLLECTIVE BARGAINING AGREEMENT, RELATED  
TRUST AGREEMENTS AND VIOLATED ERISA.**

5  
6 When considering a motion for default judgment, I must accept as true all allegations in the  
7 complaint except those relating to the amount of damages. Geddes v. United Financial Corp., 559  
8 F.2d 557, 560 (9th Cir. 1977); FED. R. CIV. P. 8(d). In their complaint, the Plaintiffs alleged DCC  
9 agreed to the terms of collective bargaining agreements with Local 12. The Plaintiffs also submitted  
10 signed documents showing DCC's written agreement to be a party to the collective bargaining  
11 agreement. DCC and Mercurio failed to respond to the complaint. It is therefore established that  
12 DCC is bound by the terms of the collective bargaining agreements and related trust agreements.

13 The collective bargaining agreement in this case requires DCC to make fringe benefit  
14 contributions for each hour worked by or paid to any of its employees. It is well-established in this  
15 Circuit that similar contractual provisions for the collection of fringe benefit contributions are  
16 approved of and well within the mandates of ERISA. Waggoner v. Wm. Radkovich Co., Inc., 620  
17 F.2d 206 (9th Cir. 1980); Burke v. Lenihan, 606 F.2d 840 (9th Cir. 1979); Waggoner v. C & D  
18 Pipeline Co., 601 F.2d 456 (9th Cir. 1979). In fact, the collective bargaining agreements approved  
19 of in Wm. Radkovich Co., Inc., Burke, and C & D Pipeline Co. are substantially similar to the  
20 collective bargaining agreement at issue here, though, with minor differences. In C & D Pipeline,  
21 the Ninth Circuit stated:

22 [t]he agreement requires employers to make contributions for all  
23 hours worked by employees who perform any work covered by the  
24 agreement.  
\* \* \*

25 A requirement that contributions be based on all hours worked or paid  
26 permits the trustees to rely on payroll records to determine if  
27 employers are making proper contributions to the trust funds.

28 601 F.2d at 459.

1 ERISA places an affirmative duty upon employers to maintain proper payroll and related  
2 records. Brick Masons Pension Trust v. Industrial Fence & Supply, Inc., 839 F.2d 1333, 1338 (9th  
3 Cir. 1988). DCC had the primary responsibility for calculating and reporting the amount of fringe  
4 benefit contributions due to the Plaintiffs by completing approved monthly reporting forms and  
5 mailing those forms to the Plaintiffs. Furthermore, DCC agreed it would pay those fringe benefit  
6 contributions as reported on a monthly basis. The Plaintiffs submitted copies of monthly reports  
7 and an audit report. DCC did not answer the Plaintiffs' complaint or respond to the Plaintiffs' motion  
8 for default judgment. Accordingly, DCC has admitted that it owes delinquent contributions to the  
9 Trusts. *See Geddes*, 559 F.2d at 560. DCC remains liable to the Plaintiffs for the unpaid fringe  
10 benefit contributions. *See Operating Eng's Pension Trust vs. A-C Co.*, 859 F.2d 1336, 1342 (9th  
11 Cir. 1988).

12 **B. THE COLLECTIVE BARGAINING AGREEMENT AND 29 U.S.C. § 1132(g)(2)**  
13 **REQUIRE DCC'S PAYMENT OF LIQUIDATED DAMAGES, PREJUDGMENT**  
14 **INTEREST, AND ATTORNEY'S FEES AND COSTS TO THE PLAINTIFFS.**

15 The collective bargaining agreement, to which DCC is bound, contains provisions requiring  
16 delinquent employers to pay liquidated damages, prejudgment interest, auditing costs, and  
17 attorney's fees and costs when the Trusts recover delinquent fringe benefit contributions. Ninth  
18 Circuit precedent holds such a clause fully enforceable because of "the federal labor policy of  
19 enforcing the parties' intent as expressed in their negotiated agreement." Waggoner v. Nw.  
20 Excavating, Inc., 642 F.2d 333, 339 (9th Cir. 1981), *reaff'd on remand* 685 F.2d 1224 (9th Cir.  
21 1982). Other federal courts have also upheld and enforced liquidated damages provisions where, as  
22 here, the amount of liquidated damages is reasonable. *See, e.g., U.S. for the Benefit and on Behalf*  
23 *of Sherman v. Carter*, 353 U.S. 210, 77 S.Ct. 793 (1957) (approving a liquidated damages clause);  
24 United O.A.B. & S.M.U. 21 v. Thorlief Larson & Son, Inc., 519 F.2d 331, 337 (9th Cir. 1975)  
25 (same). Pursuant to Ninth Circuit precedent, the terms of the collective bargaining agreement, as it  
26 was negotiated and agreed to by the parties, should be upheld and the Plaintiffs are entitled to their  
27 contract remedies of liquidated damages, prejudgment interest, auditing costs, and attorneys' fees  
28 and costs.

1 Section 502 of ERISA, 29 U.S.C. § 1132, also mandates the payment of those amounts.  
2 Congress amended 29 U.S.C. § 1132 in 1980 to specifically provide for the payment of prejudgment  
3 interest, liquidated damages, and attorney's fees and costs when plaintiffs recover unpaid fringe  
4 benefit contributions. That section provides:

5  
6 (2) In any action under this title by a fiduciary for or on behalf of a  
7 plan to enforce section 515 in which a judgment in favor of the plan  
8 is awarded, *the court shall award the plan:*

- 9 (A) the unpaid contributions,  
10 (B) *interest on the unpaid contributions*,  
11 (C) an amount equal to the greater of--  
12 (i) *interest on the unpaid contributions*, or  
13 (ii) liquidated damages provided for under the plan in an  
14 amount not in excess of 20% (or such higher  
15 percentages as may be permitted under Federal or  
16 State law) of the amount determined by the court under  
17 subparagraph (A),  
18 (D) *reasonable attorney's fees and costs* of the action, to be paid  
19 by the defendant, and  
20 (E) such other legal and equitable relief as the court deems  
21 appropriate.

22 For purposes of this paragraph, interest on unpaid contributions shall  
23 be determined by using the rate provided under the plan, or, if none,  
24 the rate prescribed under section 6621 of title 26.

25 29 U.S.C. § 1132(g)(2) (emphasis added). The Ninth Circuit has confirmed that this statute  
26 mandates an award of prejudgment interest, liquidated damages, and attorneys' fees and costs.  
27 Kemmis v. McGoldrick, 706 F.2d 993, 997-98 (9th Cir. 1983); San Pedro Fisherman's Welfare  
28 Trust Fund v. DiBenardo, 664 F.2d 1344 (9th Cir. 1982) (holding the damages specified in 29 U.S.C.  
§ 1132(g)(2), including attorneys' fees, must be awarded whenever an ERISA trust fund obtains a  
judgment for unpaid contributions against an employer).

### 29 1. Liquidated Damages

30 An employer must pay liquidated damages to an employee-benefit trust fund when "(1) the  
31 fiduciary obtains a judgment in favor of the plan, (2) unpaid contributions exist at the time of suit,  
32 and (3) the plan provides for liquidated damages." Nw. Adm'rs, Inc. v. Albertson's, Inc., 104 F.3d  
33 253, 259 (9th Cir. 1996) (citing Idaho Plumbers & Pipefitters Health and Welfare Fund v. United  
34 Mech. Contractors, Inc., 875 F.2d 212, 215 (9th Cir. 1989)); *see also* Trs. of the Constr. Industry

1 and Laborers Health and Welfare Fund v. B. Witt Concrete Cutting, Inc., 685 F. Supp. 2d 1158,  
2 1162 (D. Nev. 2010).

3 Here the principal amount of unpaid fringe benefit contributions owing to the Trusts totals  
4 \$18,226.92. Under 29 U.S.C. § 1132(g)(2) and the liquidated damages clause in the parties'  
5 agreements (which mandate 10% of the amount of unpaid contributions be paid as liquidated  
6 damages), the Plaintiffs are entitled to liquidated damages in the amount of \$2,866.08. This amount  
7 is more than 10% of the contributions now owing because DCC paid some contributions late but  
8 not the liquidated damages as a result of its late payment.

9 **2. Prejudgment Interest**

10 The Plaintiffs are also entitled to prejudgment interest on the unpaid contributions under 29  
11 U.S.C. § 1132(g)(2)(B). As of the date of the Plaintiffs' motion, prejudgment interest totaled  
12 \$1,598.77 and the amount of prejudgment interest continues to accrue daily. Prejudgment interest  
13 was calculated under 26 U.S.C. § 6621.

14 **3. Attorney's Fees**

15 District Courts are statutorily mandated to award employee-benefit trust funds a reasonable  
16 amount for attorney's fees and costs expended in collecting unpaid fringe benefit contributions. Trs.  
17 of the Amalgamated Ins. Fund v. Geltman Indus., Inc., 784 F.2d 926, 931 (9th Cir. 1986) (citing  
18 Lads Trucking v. Board of Trs., 777 F.2d 1371, 1373 (9th Cir.1985); Operating Eng's. Pension  
19 Trust v. Beck Eng'g. & Surveying, 746 F.2d 557, 569 (9th Cir.1984); Operating Eng's Pension  
20 Trust v. Reed, 726 F.2d 513, 514 (9th Cir.1984); Kemmis v. McGoldrick, 706 F.2d at 997-98; San  
21 Pedro Fishermen's Welfare Trust Fund, 664 F.2d at 1346)). As of the date of the Plaintiffs' motion,  
22 attorney's fees and costs totaled \$22,142.40 (\$20,901.00 in attorney's fees and \$1,241.40 in costs).  
23 This amount is reasonably supported by the declaration of the Plaintiffs' counsel and is reasonable  
24 given the prevailing rates in this district.

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1 **C. DEFAULT JUDGMENT IS PROPER BECAUSE ALL EITEL FACTORS WEIGH**  
2 **IN FAVOR OF ENTERING DEFAULT JUDGMENT AGAINST THE**  
3 **DEFENDANTS.**

4 I must consider the following factors when considering entry of a default judgment:

5 (1) the possibility of prejudice to the plaintiff; (2) the merits of  
6 plaintiff's substantive claim; (3) the sufficiency of the complaint; (4)  
7 the sum of money at stake in the action; (5) the possibility of a dispute  
8 concerning material facts; (5) whether the default was due to  
9 excusable neglect; and (7) the strong policy underlying the Federal  
10 Rules of Civil Procedure favoring decisions on the merits.

11 Eitel v. McCool, 782 F.2d 1470, 1471-72 (9th Cir. 1986). These factors weigh in favor of entering  
12 default judgment in this case.

13 **D. MERCURIO, AS A FIDUCIARY OVER CONTRIBUTIONS OWED TO THE**  
14 **VACATION TRUST FUND ONLY, IS PERSONALLY LIABLE.**

15 DCC is liable for unpaid fringe benefit contributions, liquidated damages, prejudgment  
16 interest, and the Plaintiffs' attorney's fees and costs. Mercurio, as the sole owner and shareholder  
17 of DCC, is individually liable for amounts owed to the Vacation Fund because he is a fiduciary of  
18 the Vacation Fund. As a fiduciary, he had a duty to ensure that Trust assets, here employee fringe  
19 benefit contributions, were properly submitted and did not inure to the benefit of DCC. Mercurio  
20 did not ensure those contributions were properly provided to the Plaintiffs, and he and DCC owe a  
21 delinquency to the Trusts.

22 **1. Mr. Mercurio has a Fiduciary Duty to the Vacation Trust Fund.**

23 Under ERISA, "a person is a fiduciary with respect to a plan to the extent (i) he exercises  
24 any discretionary authority or discretionary control respecting ... the disposition of its assets ..."  
25 29 U.S.C. § 1002(21)(A). The Ninth Circuit holds this definition of "fiduciary" extends to corporate  
26 officers and controlling shareholders. Kayes v. Pac. Lumber Co., 51 F.3d 1449, 1459-61 (9th Cir.  
27 1995); see also Yeseta v. Baima, 837 F.2d 380 (9th Cir. 1995) (holding a corporate officer liable as  
28 fiduciary under ERISA). Contributions to the Vacation Fund are employee contributions held in  
trust by DCC to be remitted to the Vacation Fund.

As a fiduciary, Mr. Mercurio must "discharge [his] duties with respect to a plan solely in the  
interest of the participants and beneficiaries and - - (A) for [the] exclusive purpose of (i) providing



1 benefits to participants and their beneficiaries; and ... (D) in accordance with the documents and  
2 instruments governing the plan ....” 29 U.S.C. § 1104(a)(1)(A)-(D). Mr. Mercurio breached his  
3 fiduciary duties and failed to act in the best interests of DCC’s participant employees because he  
4 failed to remit money withheld from the participant employee’s wages and converted them for use  
5 by DCC and himself. Mr. Mercurio cannot dispute this fact because the contributions are still  
6 outstanding and the Vacation Fund has never received payment of those contributions from DCC or  
7 Mr. Mercurio.

8  
9 **2. Contributions Drawn from Employee Payroll Deductions are De Facto Trust Assets.**

10 Regardless of any specific language contained in the Trust Agreements, the U.S. Department  
11 of Labor has stated that employee contributions paid through employee payroll deductions are de  
12 facto trust assets. *See* 29 C.F.R. 2510.3-102(a). This conclusion is also supported by the Ninth  
13 Circuit’s decision in Nelson v. EG & G Energy Measurements Group, 37 F.3d 1384, 1390–91 (9th  
14 Cir. 1994). The Nelson Court held employee contributions from payroll are plan assets. *Id.* at 1390-  
15 91. The deductions become plan assets as soon as they “can reasonably be segregated from the  
16 employer’s general assets.” *Id.* at 1391.

17 In this case, the payroll deductions of DCC’s employees were plan assets as soon as they  
18 could reasonably be segregated from DCC’s general assets. The reasonable time for segregation of  
19 funds has passed. DCC’s unpaid contribution reports and amounts shown in the audit results date  
20 back many months.

21 **ORDER**

22 IT IS HEREBY ORDERED that:

- 23 1. The Plaintiffs’ Motion for Default Judgment against defendants Diversified Concrete  
24 Cutting, Inc. and Kenneth M. Mercurio (**ECF No. 12**) is **GRANTED**.
- 25 2. DCC is liable to the Plaintiffs for unpaid fringe benefit contributions in the amount of  
26 \$18,226.92.
- 27 3. Kenneth M. Mercurio is liable to the Plaintiffs for unpaid contributions to the Vacation  
28 Fund in the amount of \$1,760.69.



- 1 4. DCC's liability and the Plaintiffs' recovery of the unpaid contributions also entitles the  
2 Plaintiffs to recover liquidated damages, prejudgment interest, and auditing costs in the  
3 amount of \$5,964.85.
- 4 5. Mercurio and DCC are jointly and severally liable to the Plaintiffs for their attorney's  
5 fees and costs in the amount of \$22,142.40.
- 6 6. The clerk of the court shall enter Judgment Mr. Mercurio in the amount of \$23,903.09  
7 and Judgment against DCC in the amount of \$46,334.17. The Judgments shall bear  
8 statutory post-judgment interest.

9 Dated this 27th day of April, 2018.

10  
11 By:  \_\_\_\_\_

12 Andrew P. Gordon  
13 UNITED STATES DISTRICT JUDGE  
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